

Eurosystem

# How to react to the ageing challenge?

Pierre Wunsch Governor of the National Bank of Belgium

Chaire d'excellence Ethias sur les pensions complémentaires

UCLouvain, 21 October 2019

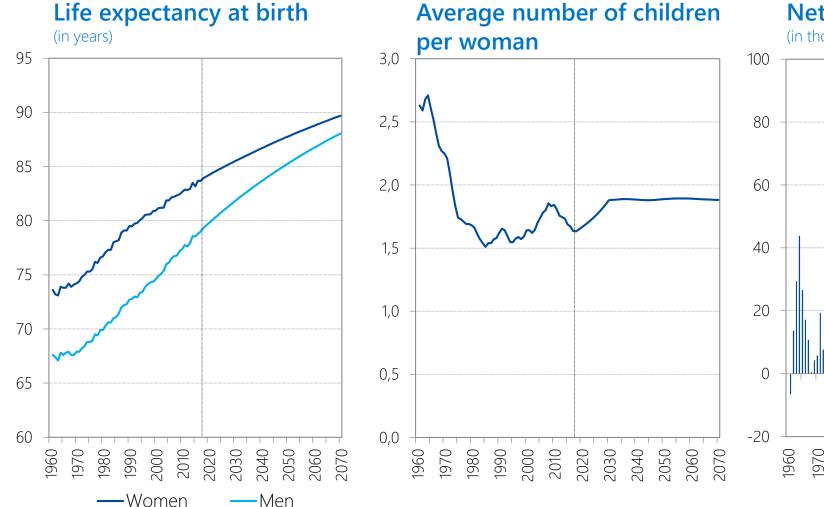


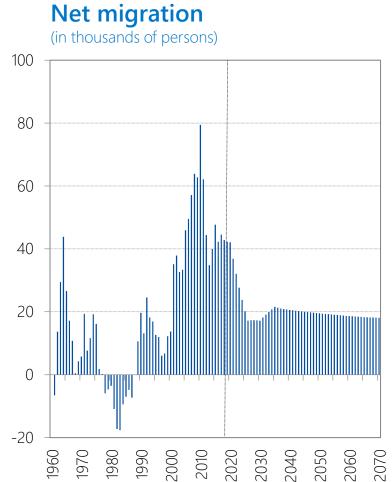
### Structure of the presentation

- 1. Demographics and ageing
- 2. Important social and economic consequences of ageing
- 3. Which policy as an answer to the ageing challenge?
- 4. Impact on savings and the role of insurers and pension funds



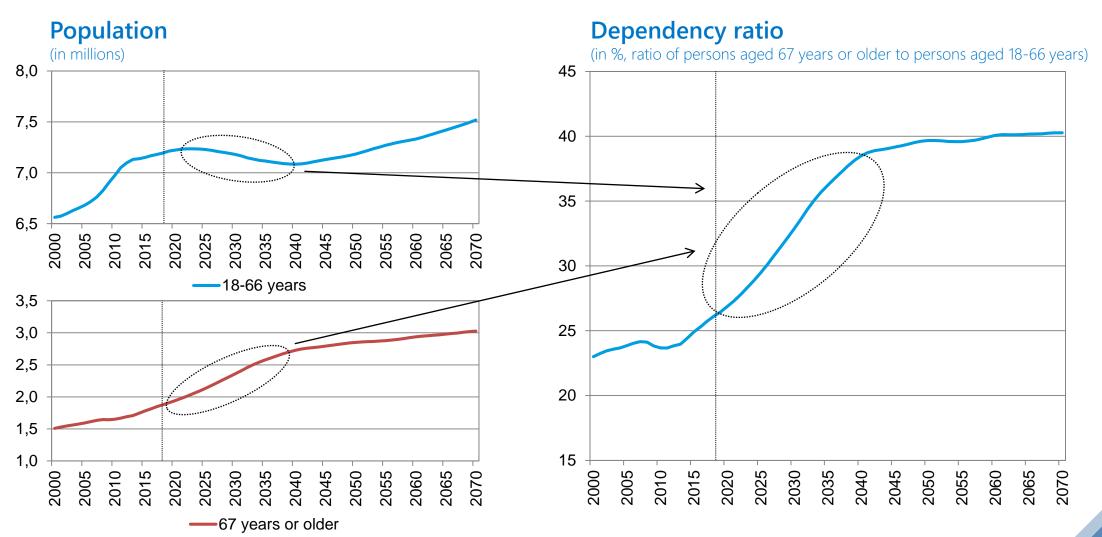
## Determinants of population patterns and structure in Belgium







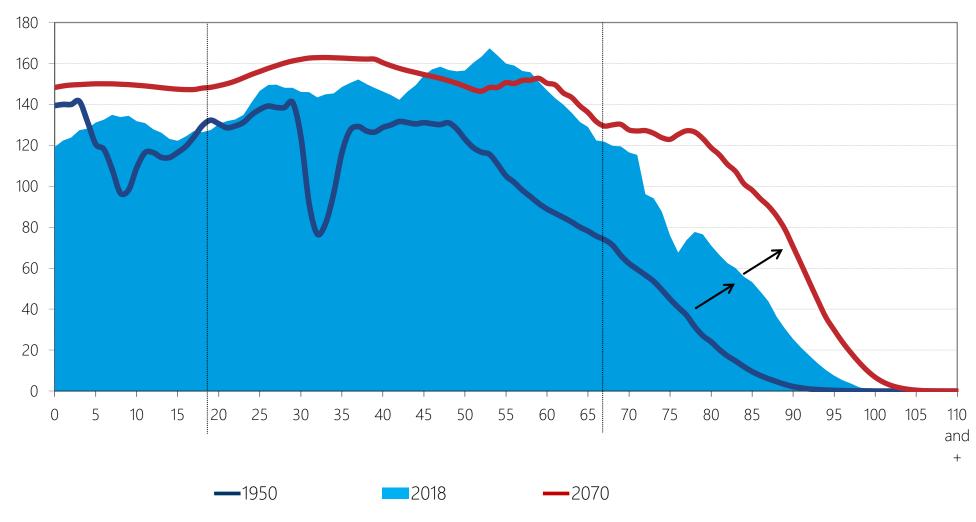
## Sharp rise in the dependency ratio, due mainly to an increase in the elderly population





### Demographic development: population ageing

(in thousands of persons, by age)



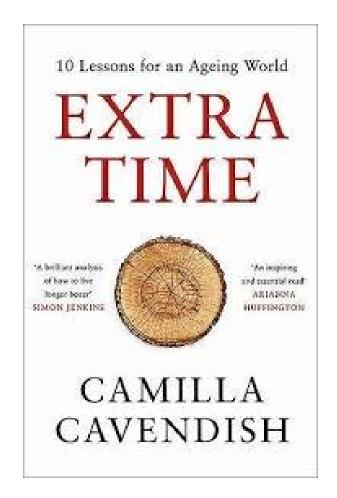


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### Book: 10 Lessons for an ageing world – C. Cavendish (2019)



Ageing poses major challenges to the society ... but public opinion is still stuck in traditional ideas on ageing

This book gives an optimistic approach to these challenges

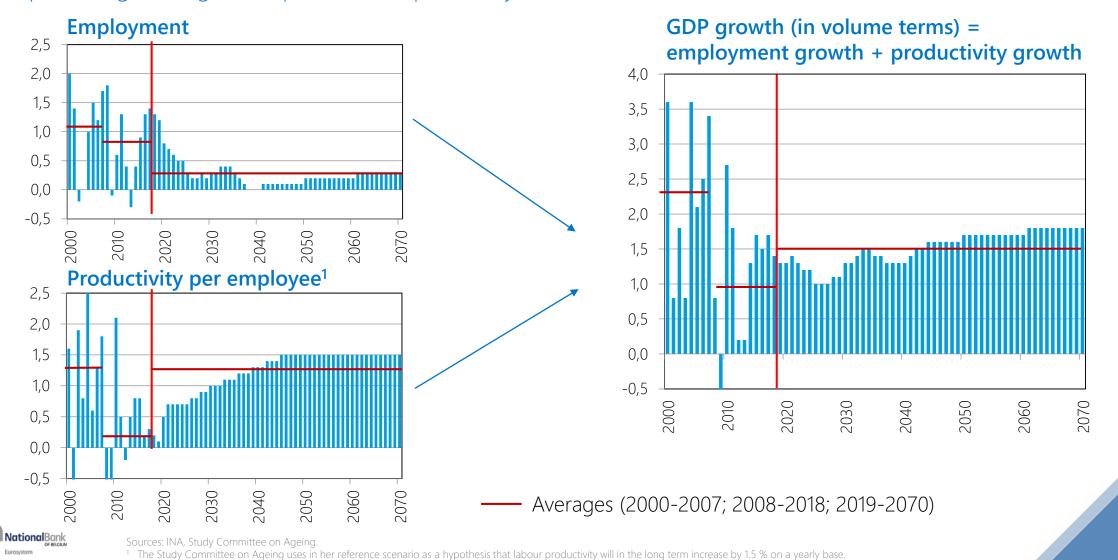
Changing our attitudes towards older people and using technology, community, even medicines could bring about a revolution

Government, businesses and the media can help, by changing the signals they send about ageing



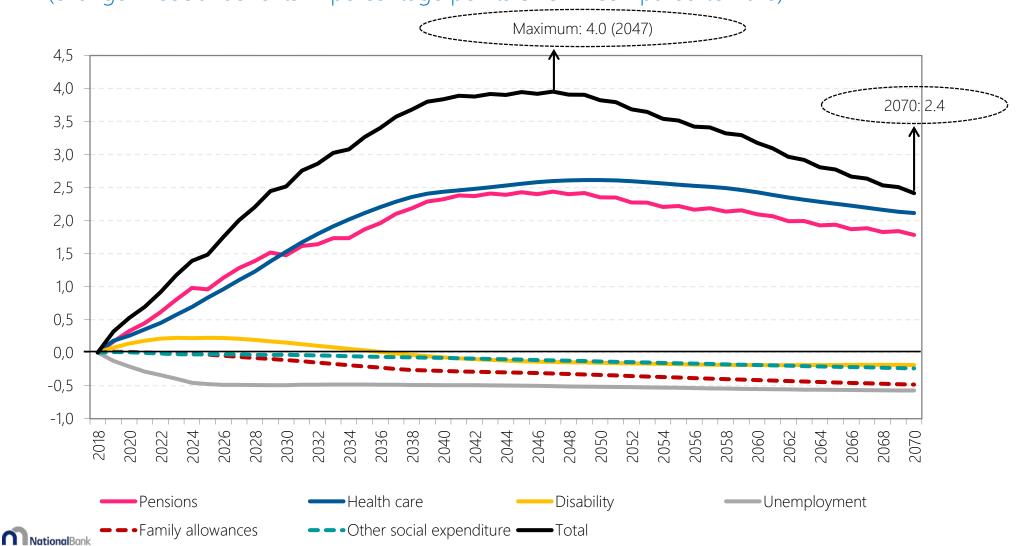
## Economy: increase in employment will no longer be the engine of GDP growth, but productivity growth should take over

(percentage changes compared to the previous year)



## Public finances: budgetary costs of ageing increase further and peak in 2047

(change in social benefits in percentage points of GDP compared to 2018)



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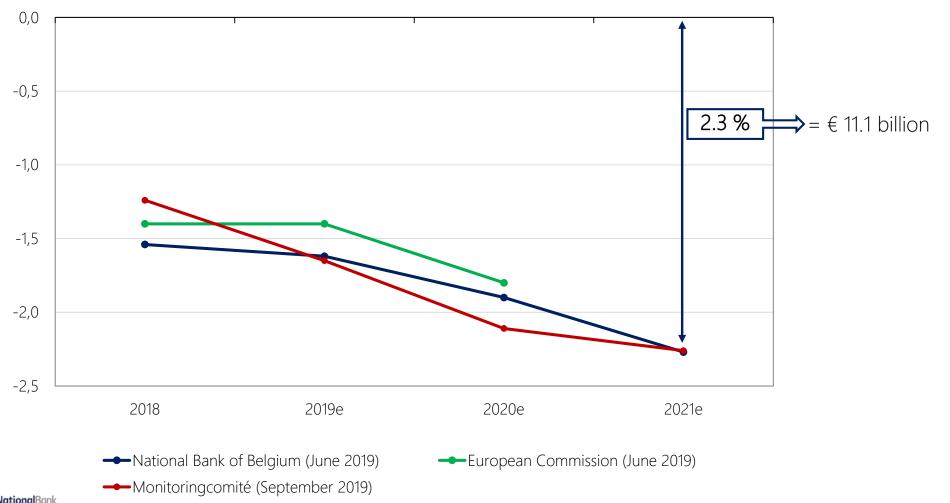
## Three-pronged strategy to tackle the ageing challenge

- Fiscal strategy:
  - reach equilibrium in structural balance in the medium term
  - reduce government debt
- Pursue an active economic policy to boost potential GDP
  - mainly by increasing the employment rate ...
  - and also by supporting labor productivity
- Limit the increase in spending for pensions and health care
  - pension reform
  - contain increase in health care costs



## Reaching an equilibrium in the structural balance necessitates a substantial fiscal consolidation

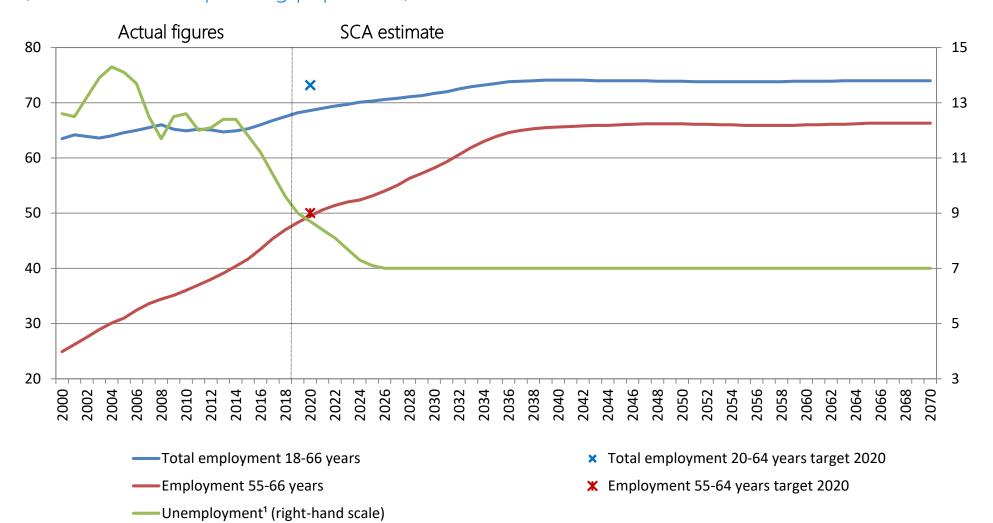
(structural balance, in % of GDP, unless otherwise mentioned)





## A favourable trend in employment requires an active labour market policy

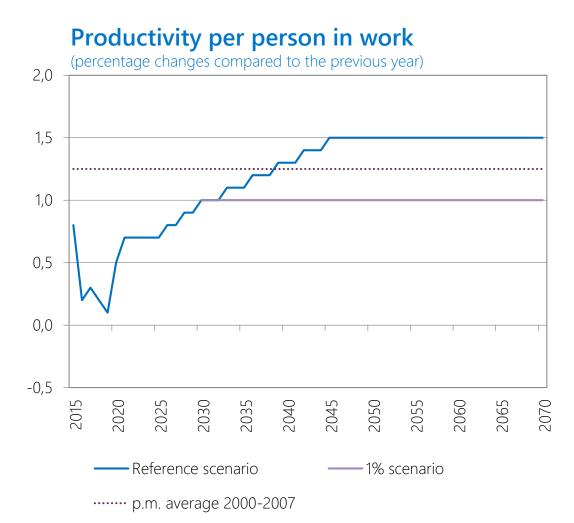
(in % of the corresponding population)

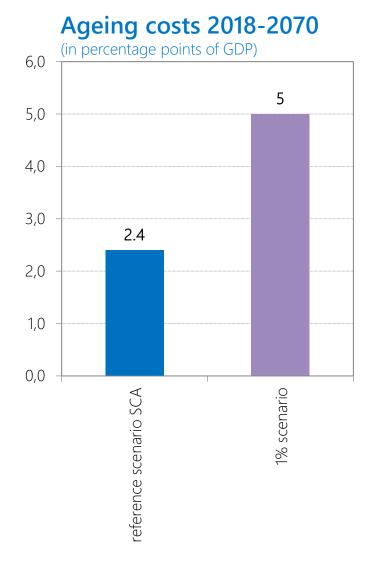




This concerns the administrative definition of the unemployment rate.

## Increased labour productivity is vital to contain the costs of ageing





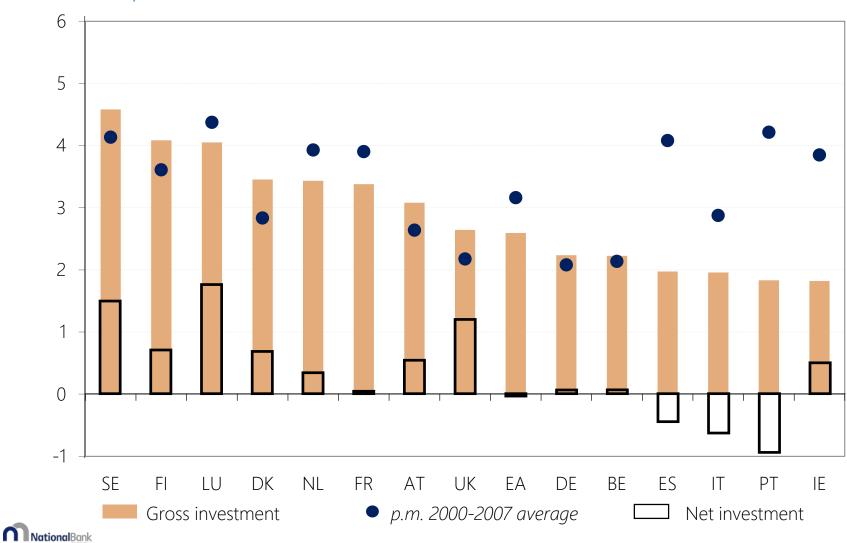


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## Public investment is low in Belgium and it should be stimulated in view of enhancing productivity and potential growth

(fixed capital formation, 2017, in % of GDP)

Source: EC.



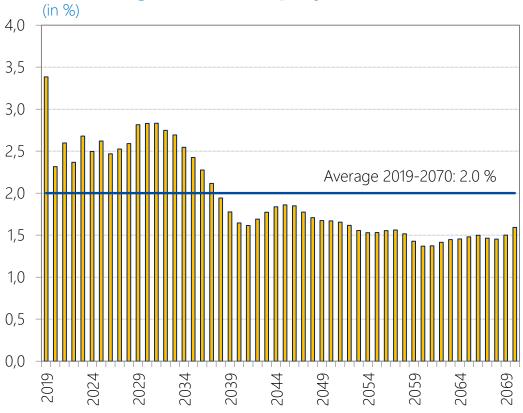
### Pension reform – overview of the main measures

- Legal retirement age raised
- Stricter conditions for early retirement
- Pension bonus abolished
- Conditions for unemployment benefits with employer top-up reinforced
- Harmonising the incorporation of periods of study in pension calculations in the three main pension systems

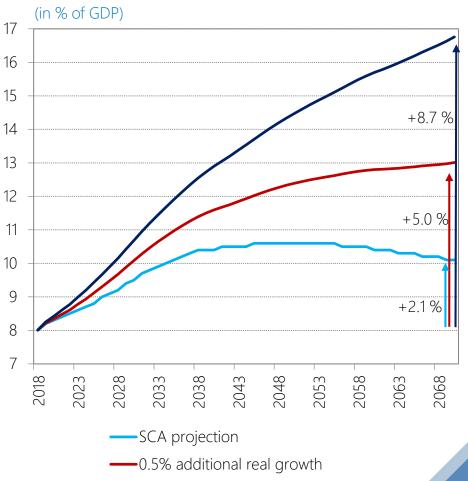


### The increase in public health care expenditure should be monitored

## Real growth of health care expenditure according to the SCA projection



## Health care expenditure: alternative scenarios



—1 % additional real growth



### Structure of the presentation

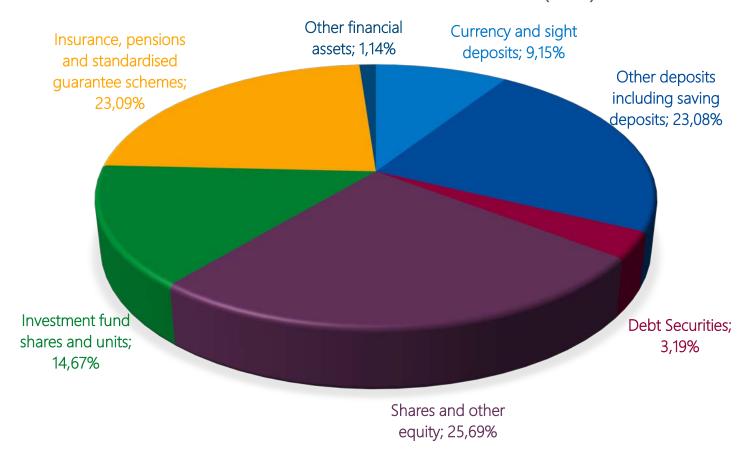
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## Landscape of the financial sector in ageing environment Households savings breakdown

#### FINANCIAL ASSETS BELGIAN INDIVIDUALS (2018)

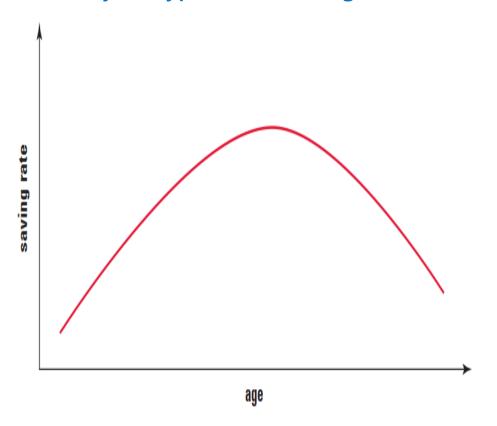


A significant amount of the total financial assets of BE individuals (1,308 Bn €) is invested in insurance and pension products: 302 Bn€

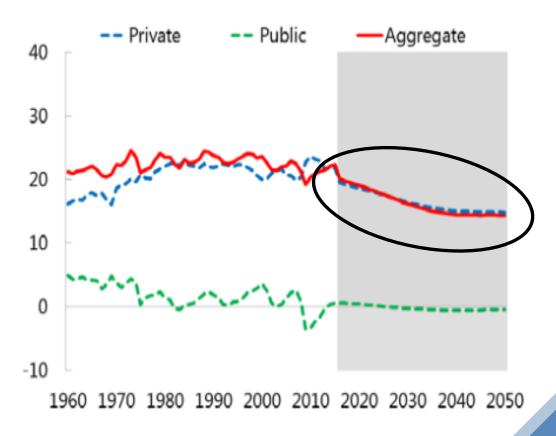


## Landscape of the financial sector in ageing environment The future of savings in a ageing world

Age-saving profile implied by life-cycle hypothesis (Modigliani)



## Ageing and saving projections advanced economies





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### Landscape of the financial sector in ageing environment The role of insurers

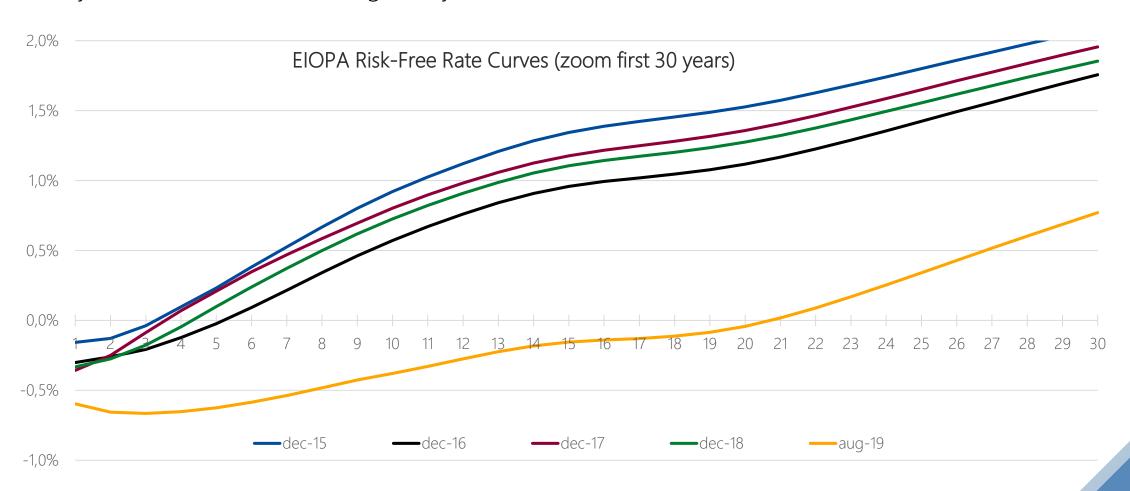
- A priori, insurers (and pension funds) could play an **important role** in overcoming the challenges of an ageing society
  - ♦ Long term saving products help consumers to save for retirement
  - Health and medical insurance help policyholders to prepare for the increased cost of health services and to provide for a good quality care at an old(er) age
  - By seeking long-term investments to match their liabilities insurers could help to fulfil the long-term financing needs of the real economy
- The negative rate environment, together with other environmental and regulatory evolutions, creates huge challenges in the coming years



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## The challenges of Life insurers in ageing environment Low yield environment

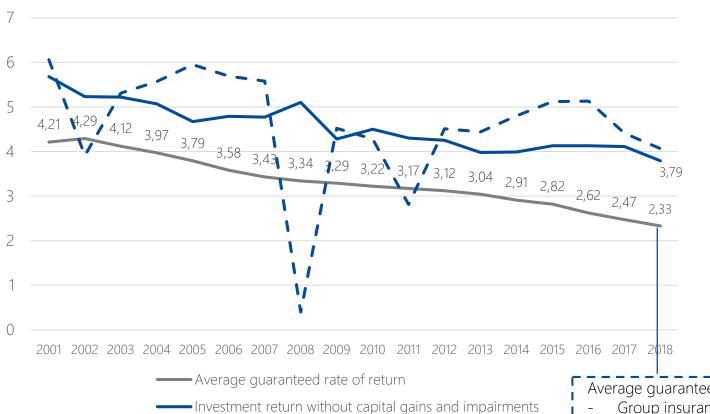
Low yields have turned into negative yields





## The challenges of Life insurers in ageing environment Low yield environment





Investment return

- The low yield environment puts pressure on the earnings of long term life and health insurance products
- Additionally, premium increases for long-term health insurance products are heavily regulated ("Loi Verwilghen")



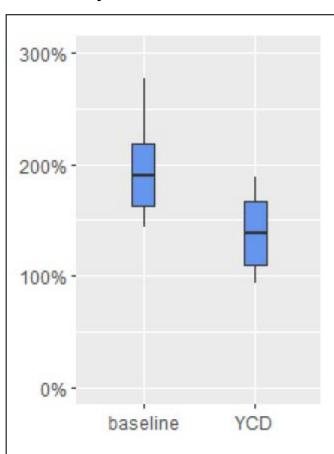
Average guaranteed rate:

- Group insurance: 2.63
- Individual insurance: 2.16

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## The challenges of Life insurers in ageing environment Low yield environment

The low yield environment also puts **pressure on the solvency** of insurers



2018 EIOPA ST yield curve down scenario: prolonged low interest rates + longevity shock

- 1) The average SCR ratio of the EU insurer decreased with 65 bps from 202% to 137%
- 2) 7 out of 42 participating groups dropped below 100% SCR ratio

**Reactions** of insurers to low yield environment:

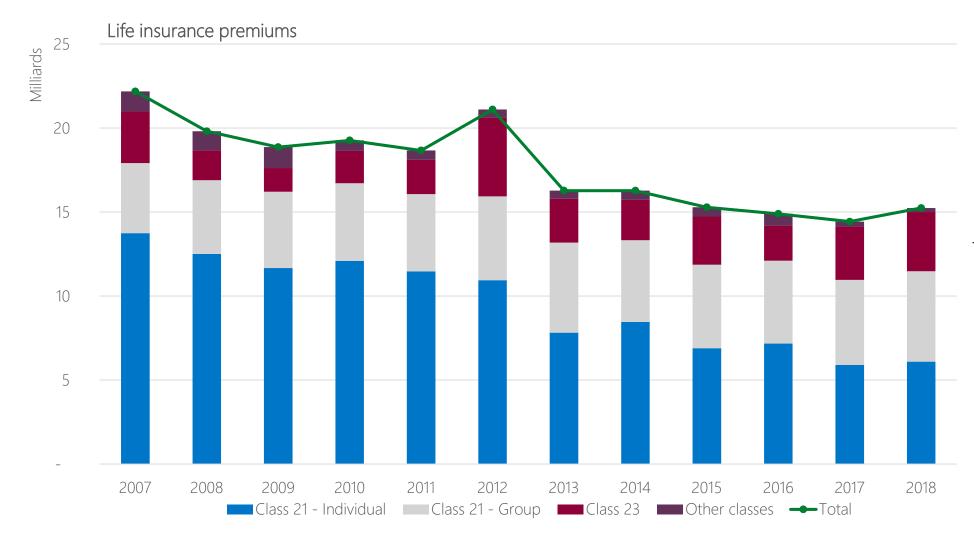
- Lowering guaranteed rates → negative impact on retirement income policyholders?
- 2. Reallocation of assets → supervisors to monitor "Search for yield"-behaviour



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## The challenges of Life insurers in ageing environment Struggling premium volumes



Life insurance premium volumes have not recovered to pre-crisis levels



## The challenges of Life insurers in ageing environment Risk-based regulatory framework

- Solvency II is a risk-based regulatory framework based on the principles of market valuation and risk-based capital requirements
  - Strengths: promote sound risk management, give proper risk incentives, trigger governance practices focusing on long-term viability, ...
  - Challenges: pure market value valuation and stringent risk-based capital requirements could induce artificial balance sheet volatility which may hamper the provision of long-term saving products and deincentivise long-term investments
- To balance the framework, safeguard the provision of long-term saving products and avoid deincentivising long-term investments, regulators have
  - Introduced measures to reduce volatility by impacting the risk-free discounting rate of technical provisions:
    Ultimate Forward Rate, Volatility Adjustment, Matching Adjustment
  - Softened capital requirements for targeted asset classes: infrastructure investments, long-term equity, strategic equity, unrated bonds, ...
- The SII review will continue refining the framework keeping in mind this balance

## The challenges of Life insurers in ageing environment Insurtech & Digitalisation

- Digitalisation may impact the insurance business throughout the value chain
  - Distribution channels, underwriting & pricing, claim & customer service processes, products
- Digitalisation creates many opportunities for insurers, but risks will need to be managed
  - Big data brings big responsibilities: confidentiality challenges (GDPR)
  - ♦ Anti-selection and reduced mutualisation: 'bad' policyholders risk to be priced out the market
  - War for talent: IT profiles highly sought after
  - Cyber security: More digital & analytics leads to higher cyber vulnerability
  - Model risk: errors made through AI and machine learning with potential reputational damage



### **Conclusions**

- Population ageing is a vital challenge which needs to be tackled
- Answering this challenge requires a three-pronged strategy:
  - A fiscal strategy to obtain sustainable public finances
  - An active economic policy to boost potential GDP
  - Limit the increase in spending for pensions and health care
- Ageing challenge needs also to be part of the long-term strategy of financial institutions, in particular insurance companies and pension funds for which these long-term aspects are a vital part of their business model



Thank you for your attention

Questions?

